BRG Healthcare



US Healthcare Reimbursement & Regulatory Diligence 101





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Agenda	
I. Introduction	3
II. Macro Context	7
III. Hot Policy Topics	12
IV. Diligence Focus Case Studies	19
V. Election Politics	26
Appendix	34

Int

Introduction



BRG Overview

BRG is a global consulting firm that helps leading organizations advance in three key areas: disputes and investigations, corporate finance, and performance improvement and advisory.





Healthcare Transactions & Strategy

With decades of experience in both the public and private sectors, our professionals offer unmatched expertise for investors, companies and advocacy groups when navigating today's evolving regulatory and reimbursement environment. Our team includes former policy makers and regulatory professionals from the Executive branch, including CMS/HHS and the White House, as well as from Capitol Hill, trade associations and state governments. This wealth of experience enables us to provide valuable insight throughout the transaction process or to inform strategic initiatives.

Integrated Services and Solutions

Healthcare Transactions

- Regulatory and Reimbursement
 - Federal
 - State
 - Health plan
 - Other payers
- Data Analytics
- Market Survey and Sizing
- Revenue Cycle Management Assessments
- Billing/Coding Audits and Compliance Program Reviews
- Financial and Tax Diligence (Quality of Earnings)
- Merger Integration

Healthcare Strategy

- Corporate Strategy
- New Market Growth/Business Intelligence (BI) Tools
- Focused Commercial Diligence

Healthcare Operations

- Performance Improvement
 - Cost reduction
 - Revenue cycle improvement
 - Physician alignment solutions
 - Value-based transformation
 - Clinical variation
 - Integration solutions
 - Staffing optimization
- Finance
 - CFO Solutions
 - Turnaround and restructuring
 - · Transition and interim management
- Compliance
 - Investigations and disputes
 - Mock audits
 - Program and process improvement

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James Teisl Managing Director jteisl@thinkbrg.com



Jim Teisl, MPH, is a healthcare policy professional with 20+ years of Medicaid payment and financing experience. At BRG, Mr. Teisl has advised institutional investors on the buy-side of approximately 400 healthcare transactions. He joined BRG from the Medicaid and CHIP Payment and Access Commission (MACPAC), at which he authored and presented work related to Medicaid payment policies for institutional and non-institutional providers, primary care payment incentives, supplemental payments to hospitals and other providers, state approaches to Medicaid financing, state policies for dual eligibles, and Medicaid value-based purchasing initiatives (e.g., accountable care organizations, episodes).

He has a Master of Public Health and Certificate in Health Finance and Management from The Johns Hopkins Bloomberg School of Public Health, and a BA from The Johns Hopkins University.

Simon Morgan Associate Director smorgan@thinkbrg.com



Simon Morgan has more than a decade of healthcare policy experience including participation in hundreds of M&A buy-side engagements with private equity firms and directly leading multiple strategic engagements for corporate clients. Simon has extensive experience in regulatory diligence and policy analysis, focused on the mechanics of reimbursement in both Medicare and Medicaid and the risks or opportunities presented through payment complexities.

Prior to his work in health policy, Simon was a project manager in Haiti for an NGO which focused on access for the disabled, and he completed cattle research for a feed manufacturer in Kentucky.

Simon has an MBA from Oxford University, Master of Public Health in Health Policy from Columbia University, and a BA in Music from Loyola University Chicago, where he also completed pre-med studies.



55% US Population Insured Through Private Plans, 37% Gov't Programs, 8% Uninsured



Most healthcare services in the US health system are paid for via health insurance – either commercial or government sponsored.

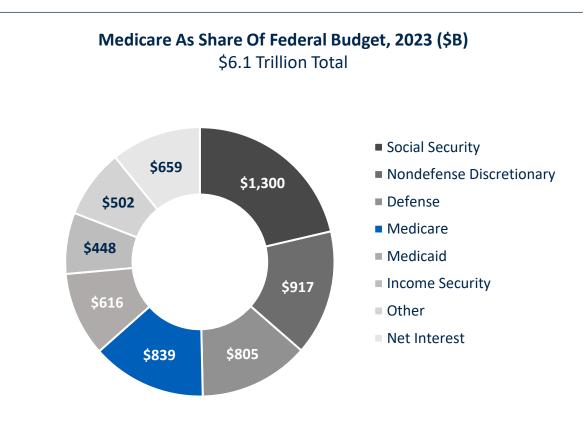
Private Plans ~55% 178M Lives	 More than half of Americans have commercial coverage Most have large group or self-funded (ERISA) plans, others have individual market or small group (for employers with 2-50 employees) Individual Market/Exchanges Small Group Large Group/ERISA 	Healthcare Spending, 2022
Government Programs ~37% 120M Lives	 Expansion of Medicaid and growth in Medicare population Growing number of these plans are privately managed Medicaid/CHIP Medicare Duals (Medicaid/CHIP) 	 Private Insurance
Uninsured ~8% 26M Lives	 Tri-Care, VA, IHS ~8% do not have health coverage as of 2022, all time low Reduced from 15% prior to ACA Declines in uninsured since 2019 correspond with increases in individual market and Medicaid/CHIP coverage 	 Medicare Medicaid Other Third Party Payers & Programs Out-of-Pocket Other Insurance Programs

Medicare – Insurance For Older Americans, Those With Disabilities, And Those With ESRD



Medicare is administered by CMS and covers ~18% of the US population, accounting for ~14% of the federal budget.

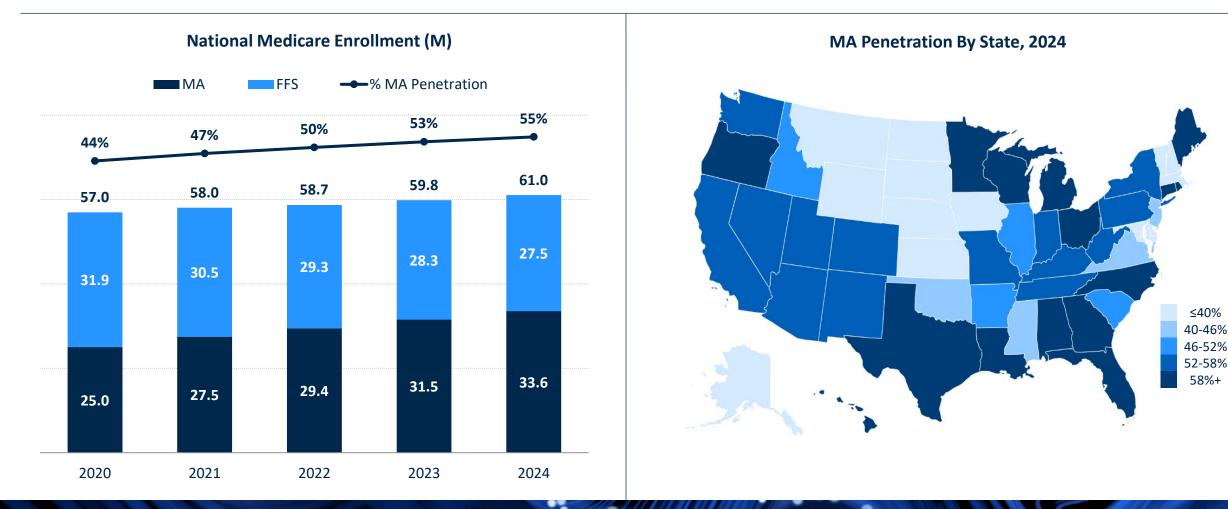
	Medicare				
 People 65 years of age and older People under age 65 with certain disabilities People with End-Stage Renal Disease (ESRD) 					
Lives Covered	• 61M lives, 18% of US Population				
Dual Eligibles	 Eligible for Medicare due to age or disability and are also eligible for Medicaid Primary healthcare services covered by Medicare, with beneficiary cost sharing and other medical benefits (e.g., long-term nursing) covered by Medicaid 				



MA Penetration Continues To Grow, Currently At 55% Nationally



Majority of Medicare Part A and B beneficiaries were enrolled in FFS in 2021 but shifted to MA in 2022. In 2024, national MA penetration rate is ~55% of eligible beneficiaries but varies across states.



Source: BRG analysis of CMS MA Enrollment Data January 2024, Plan Enrollment Data January 2024

Note: BRG calculated MA penetration as MA enrollees as a percent of those eligible to enroll in the program defined by an individual enrolled in Medicare Part A and Part B

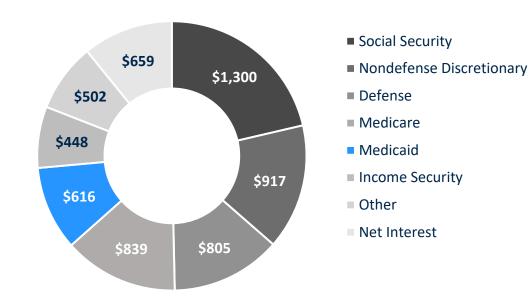
Medicaid – Joint Federal-State Program, Insurance For Diverse Low-Income Population



Medicaid covers ~21% of the US population, accounting for ~10% of the federal budget.

	Medicaid/CHIP
Program	 Medicaid is a joint federal-state program that finances the delivery of primary and acute medical services, as well as long-term services and supports
Lives Covered	 Medicaid is for low-income populations, including children, pregnant women, adults, individuals with disabilities, and people aged 65+
Funding	 Eligibility levels, the use of managed care, and payment methods and rates all vary Federal government provides each state with funding called federal medical assistance percentage (FMAP) Federal funding ranges from floor of 50% to nearly 83%
What it means for diligence work	 State-specific coverage and rates vary widely Many services mandatory for kids Medicaid MCOs often negotiate rates State budgets and politics play roles









Medicare Advantage Revised V28 Model Constrains Or Removes Several HCCs From Risk Adjustment Model, Policy Phased In Over 2024-2026



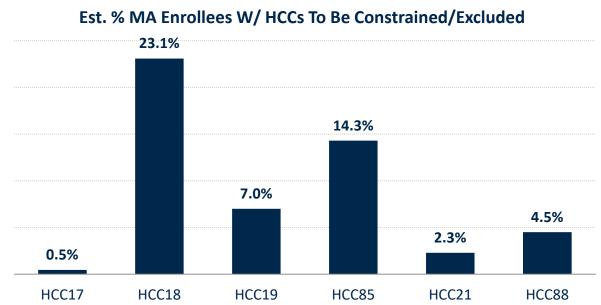
In the 2024 Rate Notice, CMS cites a principle of the risk adjustment model to identify several diagnosis codes with variation relative to coding in FFS and that are inconsistent across the industry.

- CMS believes differential indicates conditions where there may be discretionary coding variation which can lead to distortion of marginal costs estimated by the model

 Revised V28 model, phased in 2024-2026 attempts to address discretionary coding

 Diagnoses that map to some HCCs are excluded altogether, i.e., protein malnutrition, angina pectoris

 For others, diagnoses would map to new HCCs, i.e., CHF, vascular disease
 CMS believes differential indicates conditions where there may be discretionary coding
- New model constrains some HCC coefficients to single value across multiple payment HCCs
 - All diabetes HCCs have same coefficient



HCC	Description	
HCC17	Diabetes w/ Acute Complications	
HCC18	betes w/ Chronic Complications	
HCC19	abetes w/o Complications	
HCC85	ongestive Heart Failure	
HCC21	Protein Calorie Malnutrition	
HCC88	Angina Pectoris	

Inflation Reduction Act Allows Medicare To Negotiate Drug Prices, Inflation Limits In 2023



CBO projects impact of changes within Medicare program to reduce total US drug spend by <5% over decade, estimated savings of \$99B over 10 years.

• Drug provisions in Inflation Reduction Act include:

- Medicare to negotiate price of certain prescription Part D drugs starting in 2026, Part B 2028
- Effective 2023, manufacturers of single-source drugs and authorized generics pay rebate equivalent to difference between CPI & AMP (Part D drugs), or ASP (Part B drugs) multiplied by units sold to Medicare
- Increases add-on payment for biosimilars from 6% of reference product ASP to 8% from 2022-2027
 - Return of sequestration in 2022 reduced add-on payment to +6.272%
- Studies indicate in typical year ~50% of prescription drugs have price increases above inflation
 - According to BLS, since 2000, overall prescription drug inflation has been 0.3ppt above CPI-U
 - Prescription drugs average inflation of 2.9% above CPI-U average rate of increase of 2.6%

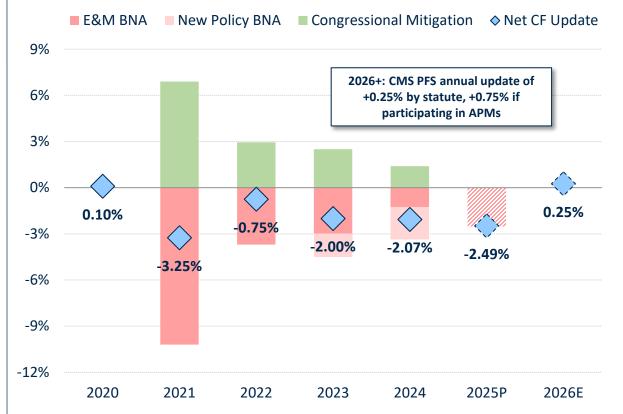
Category	Analysis			
New Authority	 Drug pricing legislation requires the HHS Secretary to negotiate prices for certain single-source Part B & Part D drugs among the top 50 in Medicare spend 			
Drugs Excluded	Low spend, orphan, and plasma-derived drugs are exempt			
Drugs Included	 Small-molecule drugs on market for 9 years and biologics on market for 13 years Minimum price reduction of 25% rising to 60% by time drug has been on market for 16 years 			
Timing Of Impact	 Part D drugs selected in 2023, updated pricing effective in 2026 Part B drugs eligible for negotiations in 2026, updated pricing effective 2028 			

Medicare Physician Fee Schedule: Budget Neutrality Achieved Through CF Changes, Congressional Relief Across Entire PFS Helps Mitigate Impact By Phasing-In Cuts



March 2024 healthcare package partially mitigated –3.4% reduction that went into effect January 1, annualized impact for 2024 was –2.1% reduction to CF. –2.5% reduction in 2025 is from the annualized impact of 2024 adjustments.

- Mitigation simply delays reductions that were scheduled in 2021 to offset E&M increases
 Mechanically Congress is not changing existing policy just
 - Mechanically, Congress is not changing existing policy, just providing funding so reductions are not as low in a specific year
- Rate increased +1.68% effective Mar 9, 2024
 - No mitigation from Jan 1, 2024 to Mar 8, 2024
 - Annualized CF impact is approximately -2.1% for 2024 and -2.5% for 2025
- -2.5% scheduled for 2025 from:
 - Leftover -1.25% BNA from 2023 mitigation
 - 2022 end of year budget, Congress mitigated scheduled 2023 -4.5% PFS reduction
 - YoY result was -2% in 2023, -1.25% in 2024, and -1.25% in 2025
 - PFS 2024 final rule included additional -2.1% BNA for new policies



Annual PFS Conversion Factor Updates

US Medicaid Enrollment Increased By 32% From March 2020 To April 2023; Declined By -15% Through June 2024 Data, Following Resumption Of Disenrollment Process



March 2020 to April 2023, Federal COVID-relief legislation prevented states from disenrolling Medicaid enrollees who lost eligibility; eligibility redeterminations and disenrollments resumed in April 2023 and led to -15% decline in enrollment as of most recent data through June 2024.

- Dec 2022, Congress passed legislation requiring Medicaid eligibility redeterminations to resume starting April 2023

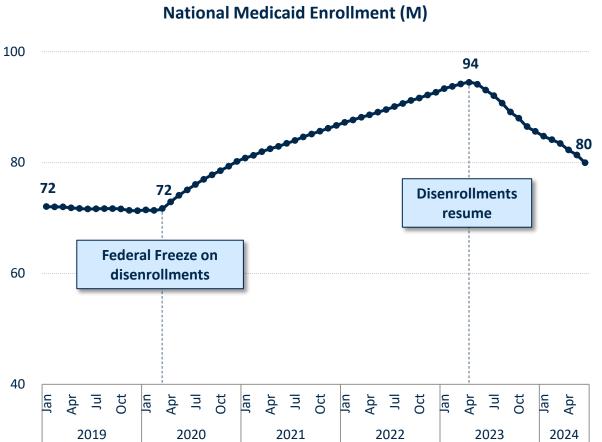
 15% net decline in enrollment between April 2023 and June 2024
 Many who lose Medicaid coverage are eligible for other sources (e.g., ESI, Marketplace); not all may enroll

 Nationally, states had completed eligibility redeterminations for 90%+ of all Medicaid enrollees as of June 2024 data

 Varies by state—some have completed redeterminations, some still in progress
 National enrollment expected to be largely stable moving forward

 March 2020, FFCRA increased each state's federal share of Medicaid
 - Tied to continuous coverage requirement that prohibited disenrollment, driving enrollment to historic peaks

spending (FMAP) by 6.2 percentage points

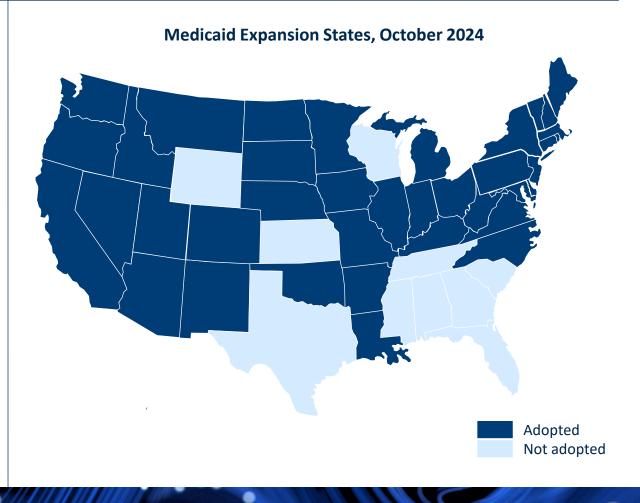


40 States And DC Have Expanded Medicaid Coverage, 10 States Have Not; South Dakota And North Carolina Most Recent To Expand



ACA's Medicaid expansion expanded Medicaid coverage to nearly all adults with incomes up to 138% of the FPL, \$20,783 for an individual in 2024, and provided states with an enhanced FMAP for their expansion populations.

- Coverage under Medicaid expansion became effective January 1, 2014 in all states that adopted Medicaid expansion under original expansion
- 40 states + DC have implemented full expansion
 - Supreme Court made expansion optional
 - Federal gov't contributes 90% of funds for expansion population
 - NC most recent to expand, effective December 1, 2023
- 2 states implemented policies to partially expand
 - WI covers adults up to 100% FPL but has not fully expanded
 - GA covers adults to 100% FPL if they meet work requirements
- Some non-expansion states discussing possibility of expansion
 - Recent efforts to expand in FL, KS, and MS have been unsuccessful



Starting In 2030, State Must Ensure ≥80% Of Certain Medicaid Payments Go To Compensation For Direct Care Workers



80/20 requirement applies to compensation for direct care workers that provide homemaker, home health aide, and personal care under certain specific Federal authorities.

- CMS released final Medicaid Access Rule April 2024
 - 2021 and 2022 Executive Orders directed agencies to improve quality and access
 - Proposed rule received 2k comments, including concerns about costs to providers
- Payment Adequacy Provision (80/20) requires ≥80% of Medicaid payments for homemaker, home health aide, and personal care under certain authorities be spent on compensation for direct care workers
 - Services chosen because most payment comprised of compensation for direct care, with low facility or other indirect costs
 - Payments include wages, benefits, education, workers compensation, taxes, non-admin costs related to clinical supervisory positions
 - Applies to FFS and managed care
 - Habilitation not included in 80/20 requirement
- Numerous other provisions of Access Rule are generally good for Medicaid providers—states must:
 - Publish fee schedules
 - Regularly compare their rates to Medicare
 - Demonstrate that proposed cuts will not diminish access





Diligence Focus Case Studies

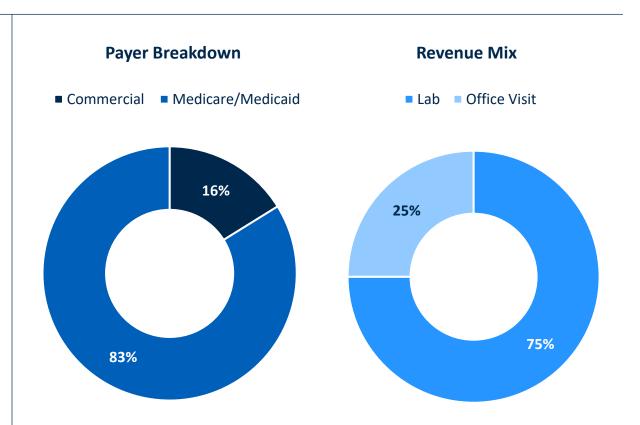
19

Case Study 1: Office-Based Substance Use Disorder Treatment

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What potential diligence issues does the Company revenue profile present?

- Multi-state office-based substance use disorder treatment provider
- Patients generally prescribed buprenorphine to control opioid addiction
- Prominent use of telehealth for patient visits
- Attributes?
- Things to "dig into"?



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What potential diligence issues does the Company rate profile present?

- Multi-state autism service provider—rates in table are from the Company's single largest state
- Services are provided by both Masters-level Behavioral Analysts (BCBA) and paraprofessional technicians (RBTs)
- Autism service provider revenue is typically ~90% RBT
- Attributes?
- Things to "dig into"?

Payor Name	Payor Type	Clients	RBT	BCBA
Payor 1	Commercial	77	\$49	\$72
Payor 2	Medicaid	69	\$100	\$110
Payor 3	Managed Medicaid	54	\$100	\$110
Payor 4	Commercial	27	\$60	\$92
Payor 5	Commercial	4	\$76	\$92
Payor 6	Commercial	6	\$200	\$240
Payor 7	Commercial	15	\$68	\$68
Payor 8	Managed Medicaid	18	\$50	\$42

Case Study 3: Outsourced Benefit Manager

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What potential diligence issues does the Company client profile present?

- Company contracts with states and MCOs to manage specific benefits
- Much of Company revenue is "at risk"
 - Company paid a contracted amount per member per month and pays providers for any services used
- 82% of members are Medicaid enrollees
- Attributes?
- Things to "dig into"?

Operational Scale	2018	2021	2018-2021
Total Members (M)	25	33	+36%
Medicaid Risk Members (M)	6	12	+94%
MA/Commercial Members (M)	4	6	+54%
Financial Performance	2018	2021	2018-2021
	2010	2021	2010-2021
Revenue (M)	\$1,791	\$2,635	+47%
Revenue (M) Adjusted EBITDA (M)			

Case Study 4: Interoperative Neuromonitoring



How can pending but not yet enacted legislation affect a transaction? How should investors think about forward looking scenarios for the legislative process?

- IONM has received media scrutiny for out OON billing practices
 - Neuromonitoring provider association have issued position statement on ethical business practices
- Several recent media articles have drawn attention to surprise billing for IONM services
 - In 2019, Texas patient received \$94,031 balance bill for IONM 1 year after undergoing a spinal procedure, patient's insurance only covered \$816 of IONM services
 - Multiple Colorado patients were charged up to \$169,000 for IONM after undergoing spine surgery from single provider in 2015
- American Society of Neurophysiological Monitoring (ASNM) issued position statement on business practices in neuromonitoring in July 2019
 - ASNM raised concern about certain financial arrangements, including kick-backs and self-referrals
 - Acknowledged that some groups have charged excessive fees for IONM in order to gain business by paying the money back to surgeons
 - While technically legal in a few states, the ASNM is clear in their view that the practice is unethical
- ASNM has also raised concerns about timing for when patients sign the consent for neuromonitoring
 - Because the majority of IONM is considered elective, surgeons and hospitals may fear that if they tell the patient IONM is OON, the patient will choose not to have their surgery at that location
 - Patients are often informed IONM is OON in the minutes just before surgery when they sign the consent for neuromonitoring

	Compromise Proposal			
Scope of bill	 Regulates surprise OON billing for both emergency and non-emergency services Applies to all commercial plans, including self-insured Superseded by state legislation Treat OON services as if in-network for purposes of cost-sharing, deductibles, and OOP limits 			
Payment Standard	Requires health plans to pay OON emergency and facility-based providers the median contracted rate for the relevant service in geographic area			
Dispute Resolution	For services over \$750 doctors will be allowed to appeal to an outside arbitrator for reconsideration			

Case Study 4: PT Assistant Rate Reductions



Can an investor become comfortable with target company plans to mitigate the impact of a known regulatory or legislative that has a negative impact on the target company business model?

- PTAs will be reimbursed at 85% of full PFS rate beginning in 2022
 - Reduction from full PFS rate in past years
 - Independent PTA care specified by time threshold for services
- 2018 law repealed Medicare physical therapy caps, but implemented this reduced rate for PTAs
 - Therapy cap had limited total payments for PT services per year
- Process for E&M restructuring began in 2019 rulemaking and culminated in a substantial (-10.2%) budget neutrality adjustment
 - Congress mitigated by spreading impact from 2021 to 2024

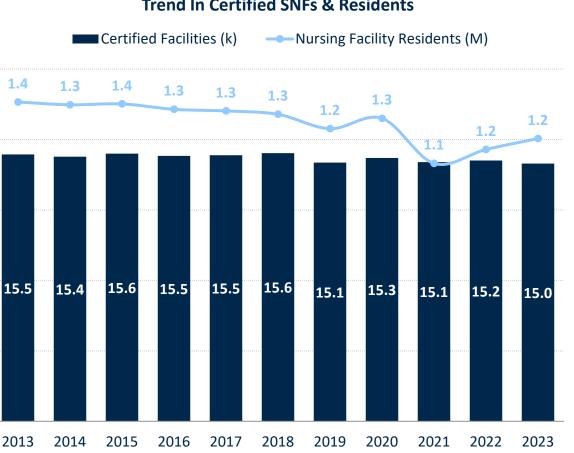
Codes	2020	2021	20-21	2022	21-22	Total
Physical Therapist Reimbursement, 2020-2022						
97110	\$31	\$30	-3%	\$29	-4%	-7%
97140	\$29	\$28	-3%	\$27	-4%	-7%
97530	\$40	\$39	-2%	\$38	-4%	-6%
97112	\$36	\$35	-2%	\$34	-4%	-6%
97161	\$88	\$102	16%	\$98	-4%	12%
97535	\$35	\$34	-3%	\$33	-4%	-7%
97162	\$88	\$102	16%	\$98	-4%	12%
PTA Reimb	ursement	(85% of PT	in 2022)			
97110	\$31	\$30	-3%	\$25	-18%	-21%
97140	\$29	\$28	-3%	\$23	-18%	-21%
97530	\$40	\$39	-2%	\$32	-18%	-20%
97112	\$36	\$35	-2%	\$29	-18%	-20%
97161	\$88	\$102	16%	\$83	-18%	-5%
97535	\$35	\$34	-3%	\$28	-18%	-21%
97162	\$88	\$102	16%	\$83	-18%	-5%

Case Study 6: SNF End-Market



What can be a consideration for an investor other than the direct reimbursement or regulation of the target company model? How can investors become comfortable that the market into which a vendor or provider is selling is healthy?

Facilities closures in recent years due to low Medicaid rates, lower rates ٠ **Trend In Certified SNFs & Residents** and ALOS by MA enrollees, and oversaturation of SNF market Certified Facilities (k) Closures particularly in rural areas drive press coverage and may be only ٠ 1.4 1.3 1.3 local SNF 1.3 1.2 Newly-opened SNFs receive less press but siphon off more profitable ٠ Medicare patients from existing SNFs SNFs, even with poor financial outlooks, will often change management • or restructure through bankruptcy 15.5 15.6 15.5 15.5 15.6 15.4 15.1 Operator may have long-term lease that cannot be broken through • closure – SNFs can borrow money based on property value 2020 reflects partial COVID impact due to report timing .







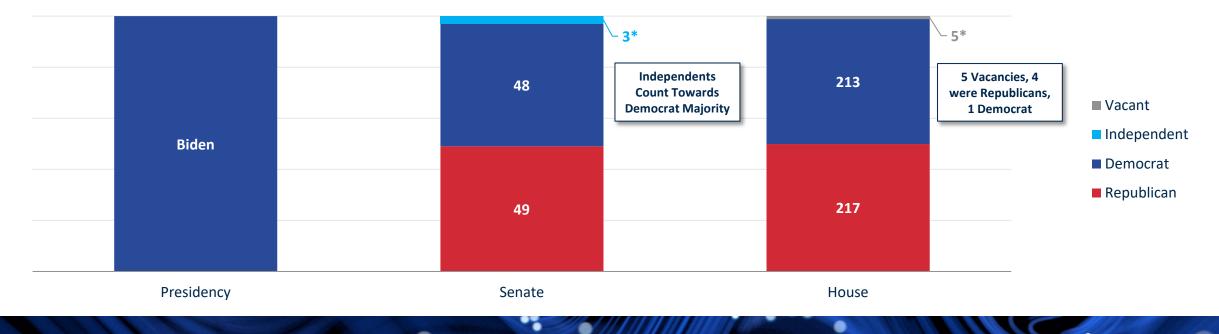
Election Politics

Divided Gov't Creates Legislative Gridlock Leading Up To Election, Especially For Healthcare



Legislative gridlock as Republicans maintain slight majority in the House, while Democrats maintain slight majority in Senate – likely little healthcare action leading up to the election.

- Current Congress more focused on foreign aid than healthcare
- During lame duck session, potential end year package extending certain policies, such as:
 - Mitigation of Medicare PFS BNA
 - Further delay of scheduled DSH cuts
 - Modest PBM reforms (transparency)



Current State Of Government

Prior/Current: Biden/Harris vs Trump Administration Healthcare Accomplishments



Most notable healthcare policy of Biden/Harris Administration is the Inflation Reduction Act, little disruptive change across both Administrations in part due to divided Government and other priorities.

Policy		Biden/Harris	Trump
Medicare MA		 Expanded covered Medicare services – dental, BH & SDOH Enrollment flexibilities 	Increase access to telehealthAttempted to phase-out IPO list
		 Continued MA scrutiny and administrative tightening 	 Expand access to MA for patients with ESRD
Medicai	d	 Minimum Staffing Standards for Nursing Homes Rule Ensuring Access to Medicaid HCBS Rule Medicaid and CHIP Managed Care Access, Finance and Quality Rule 	 Attempted structural legislative change in 2017 Medicaid work requirements
Drug Poli	icy	Inflation Reduction ActGene therapy initiatives	 Drug importation from Canada Most Favored Nation 340B reductions that were overturned by courts
Exchange P	Plans	Restricted access to non-ACA compliant plansACA subsidies enhancement/extension	 Supported ACA repeal/replace legislation Expanded access to non-ACA compliant plans
 Value-Based Care/ CMMI DC became ACO REACH – focus on health equity Additional models on specific conditions, treatments, and lowering drug costs 		Additional models on specific conditions, treatments, and lowering	 Direct Contracting (DC) Model No mandatory models, such as CJR General support of ACOs and CMMI
Other		Strengthened Mental Health Parity requirements	No Surprises Act

2025+: Harris vs Trump Administration Healthcare Policies, Proposals & Agendas



Neither Presidential candidate has campaigned on strong healthcare proposals, focus will likely be on continued implementation of previous policies and addressing deficits and debt – unlikely radical change. While fundamental changes unlikely, smaller legislative and regulatory changes will happen.

- After election, policy agenda likely shifts to address deficits and debt
- Sunset of Tax Cuts and Jobs Act (TCJA) at end of 2025
 - Would lead to tax increases for almost all Americans
 - Permanent extension would lead to estimated \$3T in spend
 - Likely extended for several years, with some spend offsets
- Entitlement programs pressured, including Medicare and Medicaid
 - Major healthcare programs are primary driver of deficits
 - Both Trump and Harris have yet to comment on how to address Medicare Trust Fund Insolvency
- Policies with strong, bipartisan support include:
 - "Doc fix" for Medicare PFS
 - Expanding access to rural health services
 - Expanding access to behavioral health services
- Emerging issues for both parties:
 - Scrutiny of MA, but delicate issue for both parties
 - Advent of AI and new technologies and therapies

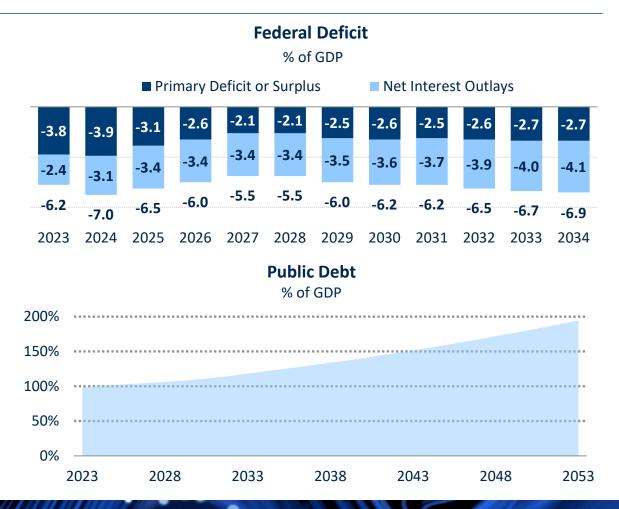


CBO Projects Increasing Deficits & Debt Due To COVID Recession; Pressuring Late-2020s Spending – After 2024 Election



Deficits, debt, and entitlement program funding shortfalls could eventually bring pressure to reduce the rate of spending growth for healthcare programs in the late-2020s – all of Medicare would be impacted.

- Deficit reduction involves reductions in the rate of increase not absolute declines
 - Medicare and Medicaid impacted
 - Deficit spiked 300% in 2020-2021 but has reverted to pre-COVID trajectory
 - Baseline steadily increases total debt
- After 2024 election, policy agenda likely begins shift to addressing deficits and debt
 - Entitlement program finances pressured
 - Major healthcare programs are primary driver of deficits
- Debt projected to increase to over 100% of GDP and then continue increasing throughout decade



2026 Fiscal Cliff Will Present Next President & Next Congress With Major Challenge



In January 2025 as Congress and President are sworn in, they would be 11 months away from a major fiscal policy "cliff". 2017 tax cuts and expanded ACA subsidies will both expire at the end of 2025. The baseline is expiration so any legislation extending current policy scores as making the deficit worse.

What Happened/Current Environment	Outlook		
 After 2024 election, at the end of 2025, major tax policies and healthcare policies will expire Individual provisions of 2017 tax cut expire Brackets, child credit, standard deduction, personal exemption, small-business pass through etc. Tax provisions skew to middle income tax brackets Expiration will be felt in January 2026 as IRS would adjust 	 Only extended 2017 provisions for those making less than \$400k Bulk of provisions skew to middle incomes Extend the ACA subsidies Divided government would bring major political batt 		
 withholding tables Approximately \$3T to make permanent Expanded ACA subsidies (400% of FPL) Approximately \$300B to make permanent Expiration would impact 2026 plan year and likely reduce enrollment in ACA marketplace plans Neither party is focusing on longer-term fiscal problems 	 • Extend all the tax provisions • All GOP government may be able to use reconciliation • Allow the ACA subsides to expire 		

Federal Level Focus On Private Equity In Healthcare Includes Anti-Trust Scrutiny & Ownership Transparency Proposal



FTC under current progressive Chairwoman most active at Federal level with anti-trust litigation and developing investigatory effort – ultimate impact likely minimal.

Action	Provisions								
FTC, DOJ, HHS RFI on PE ownership in Healthcare Industry	 RFI on deals conducted by health systems, private payers, PE funds, and other alternative asset managers that involve healthcare providers, facilities, or ancillary products/services Understand how transactions may increase consolidation and generate profits for firms while threatening patients' health, workers' safety, quality of care, and affordability Investigation will likely go on for years, unlikely to produce more than a report 								
FTC US Anesthesiology Partners Anti-Trust Lawsuit	 September 2023, FTC sued US Anesthesia Partners Inc., and its PE investor for series of acquisitions that allegedly enabled firm to gain market power FTC alleged that in 2012, PE firm and USAP began scheme to consolidate anesthesia practices in Texas through series of roll-up acquisitions May 2024, Federal judge dismissed the case 								
Healthcare Ownership Transparency Act	 Bill would require healthcare corporations participating in Medicare to disclose PE interests and related financial information Bill mandates transparency about debts, assets, and financial transactions Providers controlled by PE funds must disclose info relating to PE fund Sponsor: Rep. Jayapal (D-WA) very progressive; legislation unlikely to be enacted 								
Corporate Crimes Against Health Care Act	 Bill would create new criminal penalty of up to 6 years in prison for executives who loot health care entities like nursing homes and hospitals, if that looting results in patient's death Sponsors: Senators Warren (D-MA) and Markey (D-MA); legislation unlikely to be enacted 								

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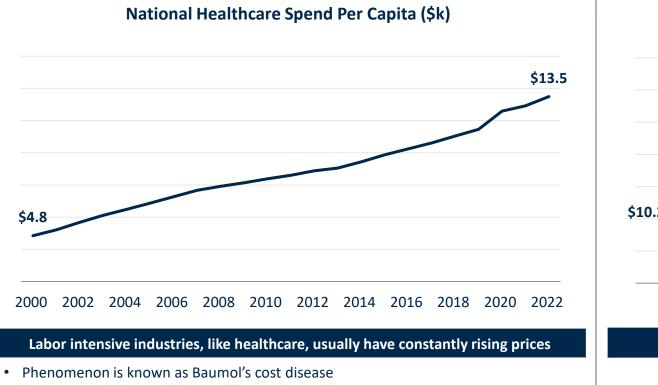
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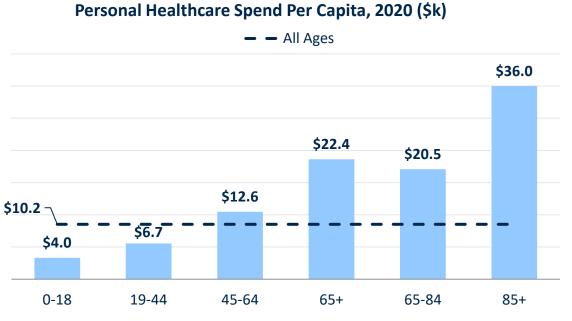
US Per Capita Healthcare Spending Increasing, Particularly For Aged Population



Aging U.S. population and rising prices drive increasing healthcare spending; Spending on U.S. health care has grown steadily, rising from \$4.8k per person in 2000 to \$13.5k per person in 2022, ~178% increase.



• Baumol, an economist, observed that labor intensive sectors with little technology driven productivity growth, like health care, must have constantly rising prices in order to preserve the purchasing power of individuals employed in the industry



Aging Of The U.S. Population Drives Increasing Spend

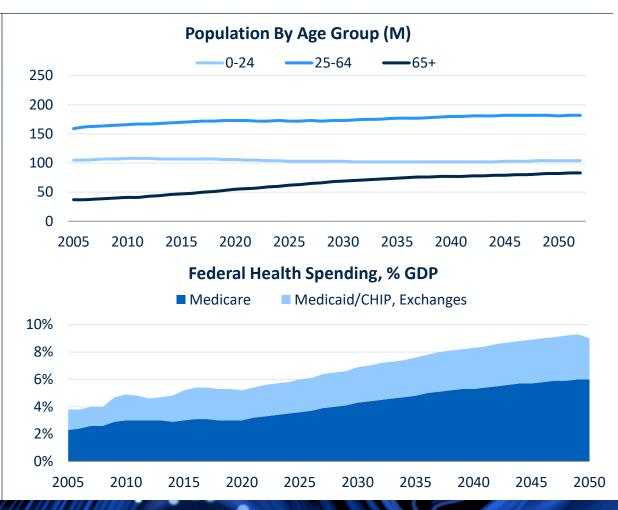
- \$22,350 for an average person 65 to 84 years old
- \$36,000 on an average person 85 or older
- \$4,000 on an average person 18 or younger

Aging Demographics Increase Demand For Healthcare



The percentage of the population age 65+ is projected to rise in the coming decades, with the aging population likely to increase demand for healthcare services– 80+ cohort also growing.

- CBO projects by 2052, 22% of population will be age 65 or older
 - This age group currently accounts for 17% of population
- Aging population is likely to increase demand for healthcare services as higher percentage of the US population will be 65+
- Government and private payor policy changes only slow the growth of spending, not actually reduce it
- Major Federal healthcare programs are projected to double their share of GDP
- Medicaid and related programs are larger in total spending and serve more beneficiaries than Medicare



Hospital Spending Is The Biggest Component Of PHC And Among Top 3 Fastest Growing

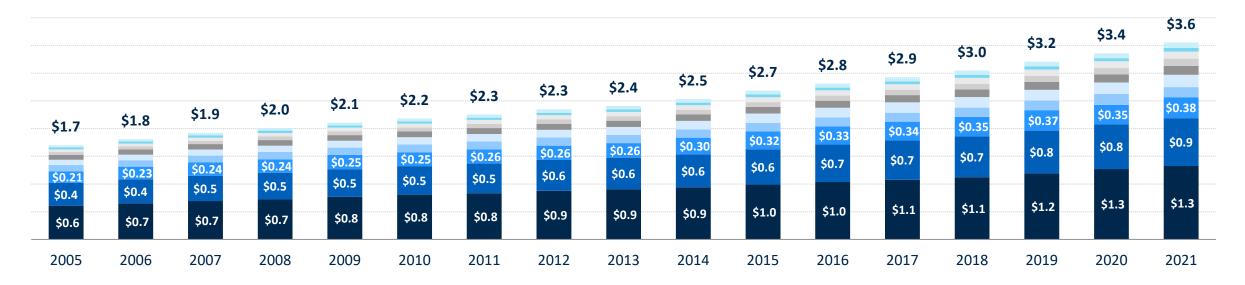


Hospital spending is the biggest component of PHC and has risen from \$609B (36% of PHC) in 2005 to \$1.3T (37%) in 2021. Physician spending has remained around 24% of PHC over this period but has grown 111% since 2005.

- Home health and residential care, historically smaller categories, have grown 6% annually since 2005 to combined \$348B in 2021
 - Nursing home growth (3% CAGR) most impacted by home health growth and in recent years COVID, has still grown over that time period
- Fastest growing category is "Other Non-DME Products"
 - Grown 174% since 2005 \$97B in 2021 largely OOP spending on products such as OTC drugs

NHE Personal Care Spending (\$T)

■ Hospital ■ Physician ■ Prescription Drugs ■ Nursing Facility Care ■ Other Health, Residential, and Personal Care ■ Dental ■ Other Professional ■ Home Health ■ DME ■ Other Non-DME Products





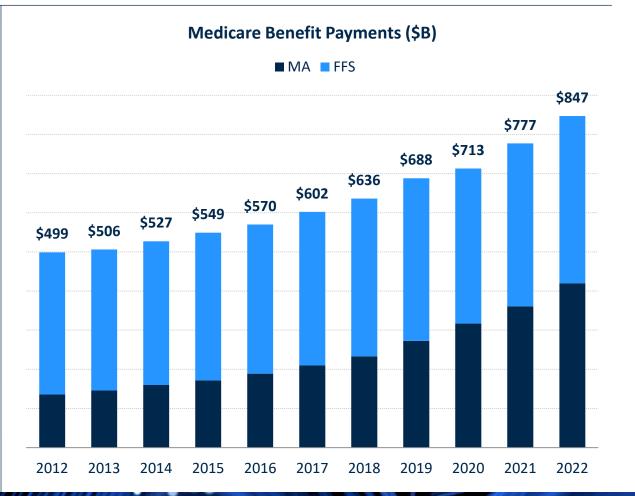
Medicare

Medicare Program Has Four Components, With MA An Increasingly Large Share Of Spend



Medicare Part A and Part B are traditional FFS Medicare, Part C combines A, B and D in a single private plan, and Part D is retail prescription drug benefit.

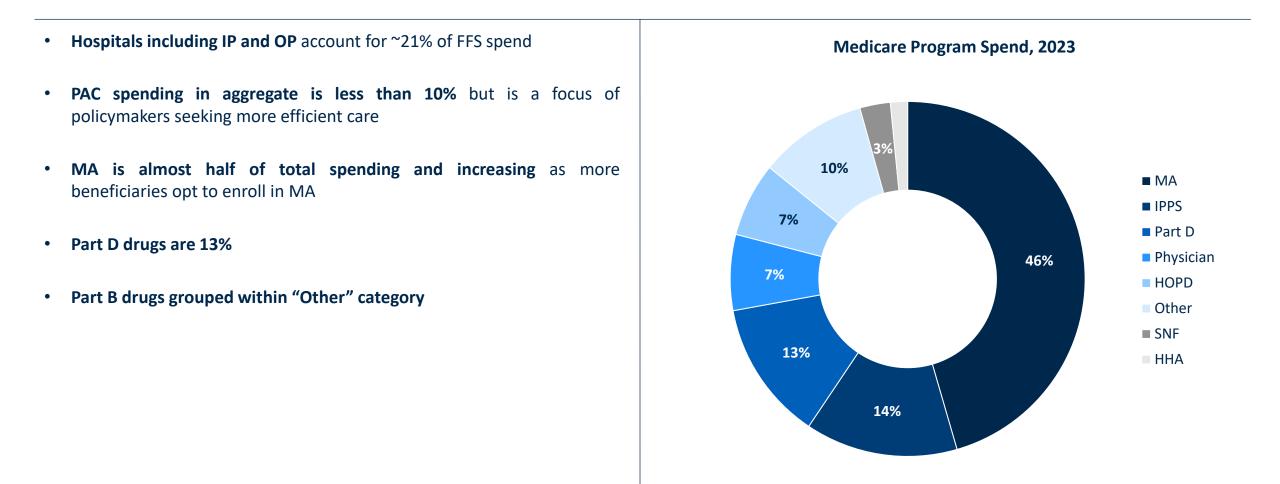
Medicare Program Components		
Part A	Patients in facility settings: Hospital, skilled nursing home stays, home health services, and hospice care	
Part B	Physician payment: Physician office and outpatient services such as PT	
Medicare Advantage (Part C)	 Covers beneficiaries via enrollment in private Medicare Advantage insurance plans which negotiate rates with providers and set their own cost sharing criteria Medicare Advantage plans cover all the services covered by Parts A and B; and some also cover Part D May cover added benefits such as optometry not covered under Medicare FFS 	
Part D	Covers prescription drug costs through enrollment in private Part D or MA health plans	



Medicare Advantage Spend Growing As More Beneficiaries Elect MA Over FFS



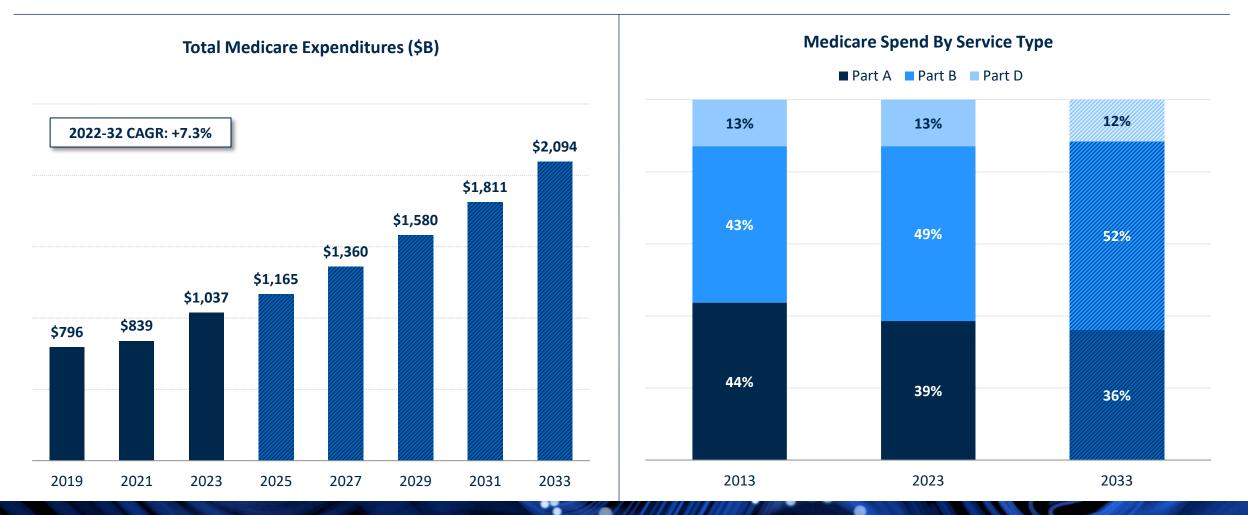
MA spend has grown rapidly in recent years to 46% of program spend, FFS programs make up 41% and Medicare Part D 13%.



Medicare Spend Projected To Double From \$1T In 2023 To \$2.1T In 2033



Medicare spend projected to double from 2023 to 2033 due to growth in aging population and increased costs. Spending on physician services and other Medicare Part B services accounts for largest share of total Medicare benefits spending – trend likely to continue.



Source: BRG analysis of 2024 Annual Report on the Boards of Trustees of the Federal Hospital Insurance and Federal Supp Medical Insurance Trust Funds

Fee Schedules, Prospective Payment Systems & Managed Care

⇔BRG

Medicare has 20 different payment systems – each applying to a different program or type of service.

- **Prospective Payment System (PPS) is method of reimbursement** in which Medicare payment is made based on predetermined, fixed amount
 - Payment amount for a particular service is derived based on the classification system of that service or per day for that service
- **Capitation payments are agreed upon in a capitated contract** by a health insurance company and a medical provider
 - Fixed, pre-arranged monthly per patient enrolled in a health plan, or per capita
- Fee schedule is complete listing of fees used by Medicare to pay doctors or other providers/suppliers
 - List of fee maximums used to reimburse physician and/or other providers on FFS basis
- **Cost-plus reimbursement pays** the provider their reported costs plus a fixed percentage

Medicare Payment Systems						
Capitated		apitated	MA	Part D	ACOs	
	PPS	Episode of Care	Hospital IP	LTCH	IRF	Home Health
	Ъ	Per Diem	Hospice	IPF	SNF	
FFS		Hybrid PPS/ FS	ASC	Hospital OP	Dialysis	FQHC
	Fee Schedule		PFS	CLFS	Ambulance	DME
		Cost-Plus	САН	Part B		

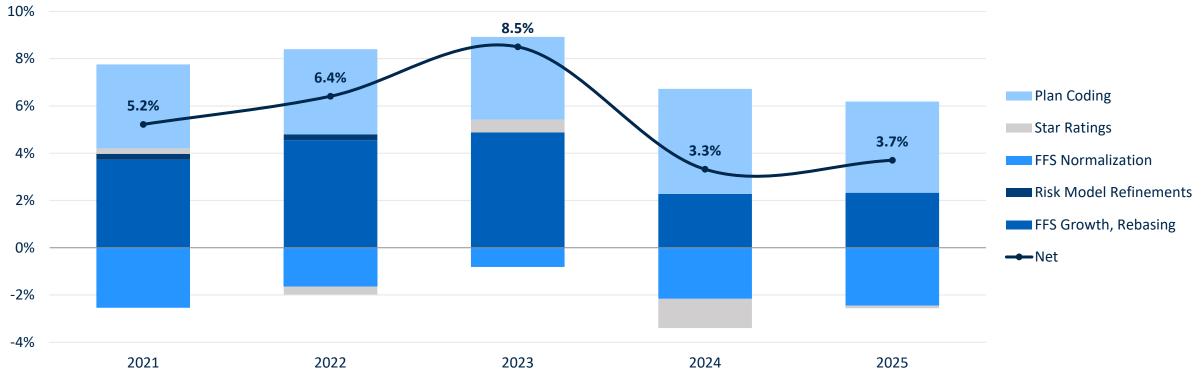
CMS Finalized Flat 2025 MA Payment Update, Estimates Growth From Risk Coding



Annual MA payment updates have been more than 5% in recent years, estimated to be ~3.7% in 2025. Changes to effective growth rate and risk model revision phased-in from 2024-2026.

• CY 2025 Rate Announcement continues three-year phase-in of updated MA risk adjustment model (V28)

• Updates to calculation of growth rates related to medical education costs and other technical changes finalized in CY 2024 Rate Announcement



Annual MA Payment Updates

Most Medicare Beneficiaries In Value-Based Or Capitated Arrangements



CMS has set a goal that 100% of Medicare FFS beneficiaries will be part of accountable care relationship by 2030.

- ACOs provide care to ~13.7M Medicare FFS beneficiaries in 2024 ٠
 - ~700k providers and organizations participating
- CMS expects ACO participation to increase 10% to 20% due to new ٠ policies for 2024 and 2025
- CMS continues to add other ACO-like demonstrations, such as "Making ٠ Care Primary" and "Primary Care First"
- Over next 10 years, programs likely converge •

ACO	Beneficiaries	Status
MSSP	~10.8M	Permanent since 2012
ACO REACH	~2.6M	2023 - 2026
Direct Contracting	~1.7M	2021 - 2022
Next Generation ACO	~1.0M	2016 - 2021
Pioneer ACO	~1.2M	2012 - 2016

■ MA ■ FFS Only ■ MSSP ACOs ■ DC/REACH **∖**_ 3% **`**− 1% - 3% 4% 17% 17% 25% 28% 30% 35% 55% 53% 50% 47% 2021 2022 2023 2024E

Medicare Enrollment By Program



Medicaid

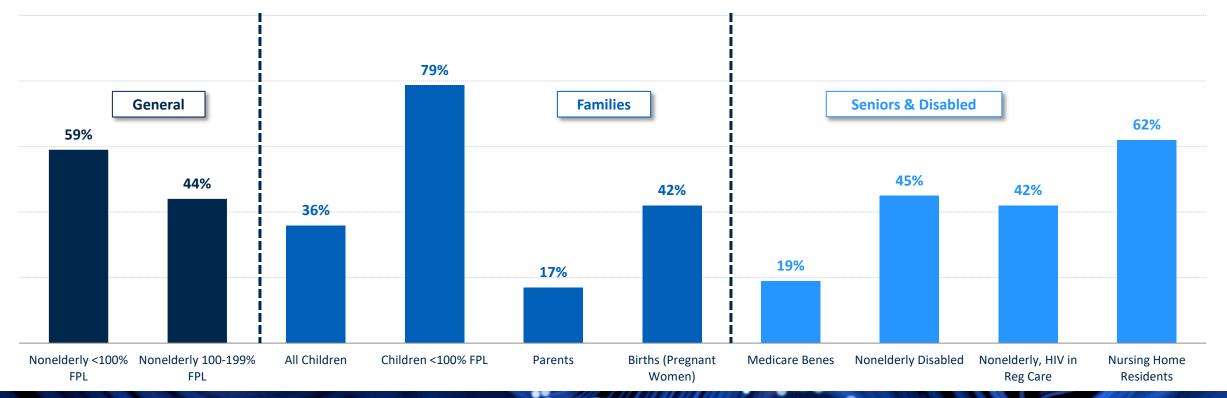
Medicaid Plays A Key Role In Covering Selected Populations



There is substantial variability in Medicaid eligibility across states. Individuals qualify for Medicaid coverage by meeting the requirements of a specific eligibility pathway offered by the state.

- Some eligibility pathways are mandatory, others are optional
- Medicaid provides health coverage for large portions of different populations





Benefits Are Defined By States Within Federal Law Parameters



Medicaid coverage includes primary and acute care services as well as LTSS. States establish and administer their Medicaid programs and determine the type, amount, duration, and scope of services within Federal guidelines.

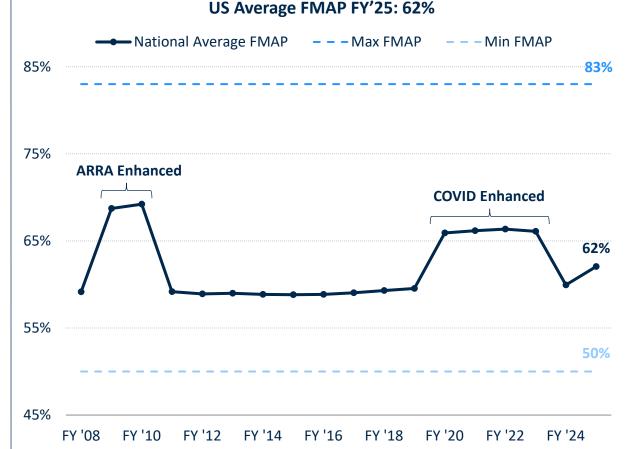
- Enrollee's eligibility pathway determines the available services in a benefit package
- Federal law provides two primary benefit packages for state Medicaid Programs
 - Traditional benefits
 - Alternative benefit plans (ABPs)
 - ABPs are tailored to meet needs of certain Medicaid population groups, target residents in certain areas of the state, or provide services through specific delivery systems
- Early and Periodic Screening, Diagnosis and Treatment (EPSDT) benefit requires Medicaid to cover all medically necessary services for children
- Beneficiary cost sharing is limited under the Medicaid program
 - Medicaid enrollees generally receive benefits through FFS or managed care delivery systems
- **Required Services** Hospital • Labs, X-Rays • EPSDT Pregnancy related Nursing facilities • Transportation Home health • FQHC/Rural Clinics • Physicians, CNPs **Optional Services** • Personal care/ nurse • Drugs • Therapy (PT, OT, SP) Hospice • Respiratory Case Management Podiatry Elderly IMD • Optometry/Eyeglasses • ICF for IDD Dental/dentures • HCBS • Chiropractic Health homes • Prosthetics • IPFs for youth

Federal Government Reimburses States For ≥ 50% Of Medicaid Spending Based On FMAP



Federal Medical Assistance Percentage (FMAP) is recalculated for each fiscal year and fluctuates by state based on per capita income, with statutory matching limits ranging from 50% to 83%.

FMAP is inversely proportional to state's per capita income and is recalculated for each federal FY Recalculation is based on state and national income data over the 85% most recent 3-year period Statutory limits are minimum of 50% and maximum of 83% For some populations, Federal matching rates are enhanced 75% ACA included enhanced FMAP for newly eligible adults with incomes up to 138% of federal poverty level • For this population, Federal government reimburses states 65% for 90% of Medicaid spending Congress increased states' FMAP +6.2 percentage-points for duration of COVID-19 PHE 55% Enhancement phased out between April and December 2023 FY09 and FY10, FMAPs were temporarily increased to provide fiscal 45% relief in response to the Great Recession



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States Administer Medicaid Either Through FFS Or Medicaid Managed Care (MCOs); Medicaid Programs Predominantly Rely On Managed Care



States release RFPs and typically allow for a minimal number of awardees. Plans hold multi-year contracts and may negotiate with providers directly.

- Medicaid MCOs are typically limited in each state where they operate – with states selecting only a handful of contract recipients
- Some MCOs are responsible for select populations (long term care, children, etc.), but structures vary by state

Medicaid MCOs

- Medicaid managed care provides benefits and services through contracts between Medicaid agencies and MCOs that accept a per member per month payment
- MCOs contract with providers at negotiated rates

- Most states use a combination of FFS and managed care, using FFS for select populations, including children and parents
- About half of all benefit spending nationally is FFS majority split between acute care services and LTSS

Medicaid FFS

- Healthcare providers are paid by the state Medicaid agency for each service according to a fee schedule or other state-determined rate
- States describe payment methodologies for mandatory and optional Medicaid services in their State Plan



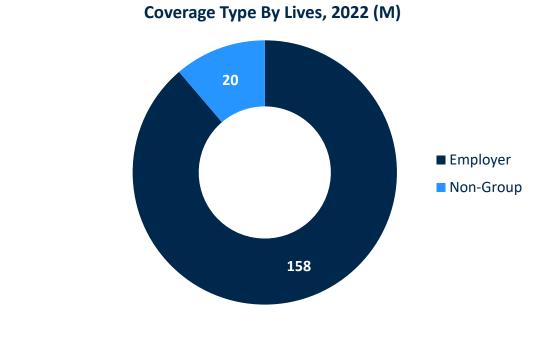
Commercial

Commercial Insurance Covers About 55% Of US Population



Most insurance is provided by employers (large group + small group), some of whom self-insure. Individual insurance (nongroup) market is predominantly individuals who are unlikely to have access to employer coverage.

- Employers offer insurance coverage to employees, both as a conventional norm, but also as a tax-incentivized benefit
 - Self-insured employers have more control over premiums and costs, and are regulated at the Federal level by ERISA
- Some people use individual insurance market as a temporary source of coverage
- Individual health insurance is very different than group
 - Individual market carriers are more limited in their ability to spread risk and benefit packages are less extensive
 - Deductibles and cost-sharing are generally higher in order to produce a lower premium
 - Healthcare Reform (ACA) sought to address challenges in the individual insurance market
 - Established guaranteed issue, ratings limits, minimum AVs, essential benefits etc.
 - Established credits to subsidize purchase of plans
- Enhanced subsidies in the American Rescue Plan Act (ARPA), boosted outreach and extended enrollment period extended under IRA

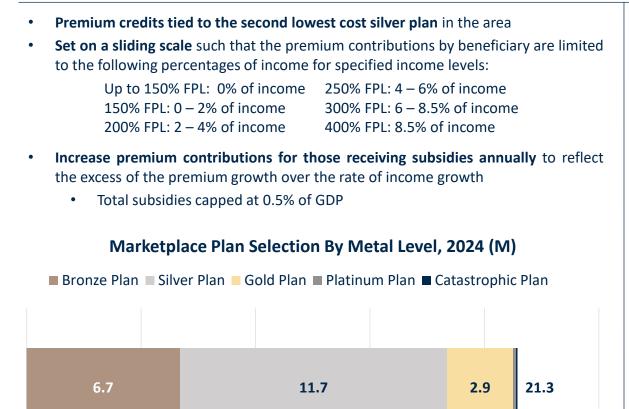


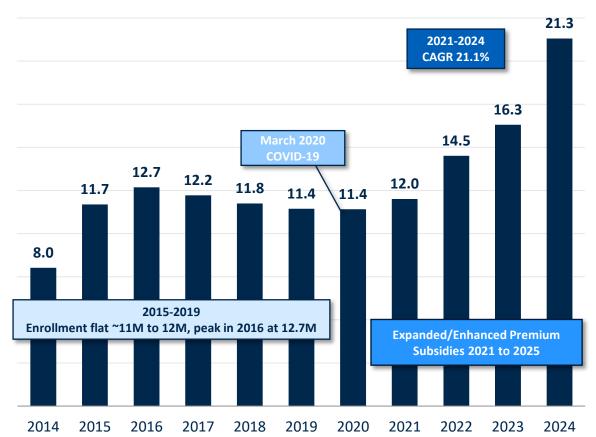
Commercial Insurance Type		
Employer	158M lives, 49% of US Population	
Non-group	20M lives, 6% of US Population	

ACA Regulated And Subsidized Individual Insurance Market



ACA provides refundable and advanceable premium credits to eligible individuals and families with incomes between 100-400% FPL to purchase insurance through the Exchanges.





National Marketplace Enrollment (M)

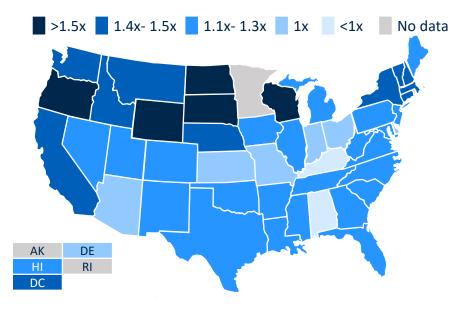
Wide Variation In Commercial Rates As Percent Of Medicare Across States



24 states are 1.1x to 1.3x of National Medicare, 30 states are 1.1x to 1.3x of their own state Medicare geographically adjusted rates.

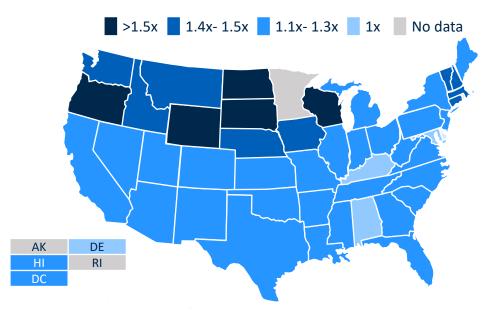
- Average, weighted average, and median rates are ~1.2X Medicare
- 15 states have premium rates >1.4X Medicare, across northern US
- KY and AL are only states below 100% national Medicare average





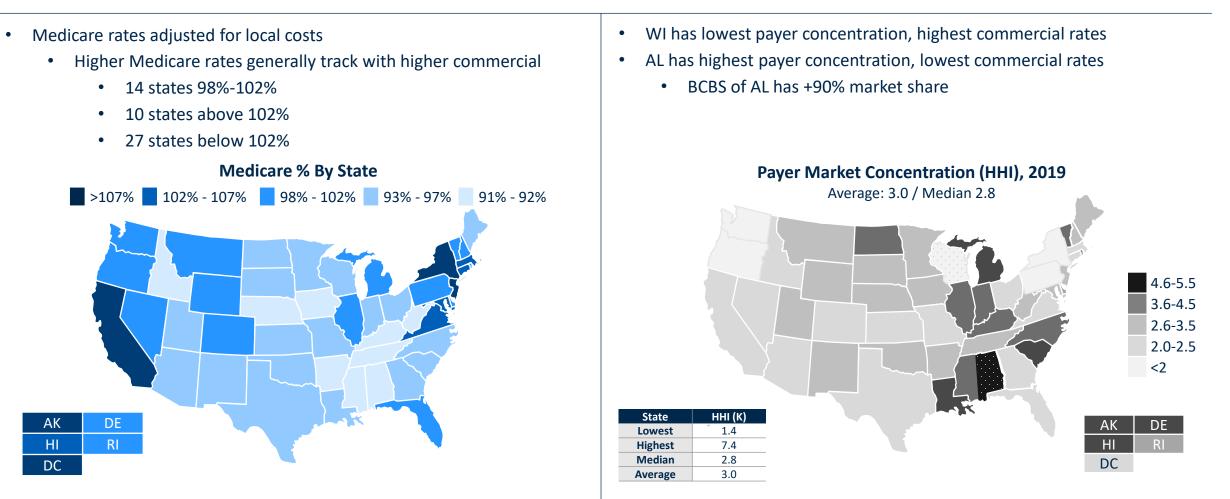
- IA, MO, OH, KS, IN, AZ, KY, AL, MD commercial rates are larger percentage relative to state Medicare than national Medicare
 - OH, IN, MO, NE, AZ are 1.1X to 1.3X
- CA, NY, DC commercial rates are smaller percentage relative to Medicare
 - 1.1-1.3X their own state Medicare

Commercial Prices Percent Of State Medicare, 2017



State Medicare Rate And State Concentration Of Payer Market Interact W/ Commercial Rates 🔅 BRG

Statewide average Medicare FFS price ranged from 9% lower than national average in MS to 11% higher than the national in DC; Payer concentration and commercial rates somewhat congruent.





Additional Programs

Department Of Veterans Affairs

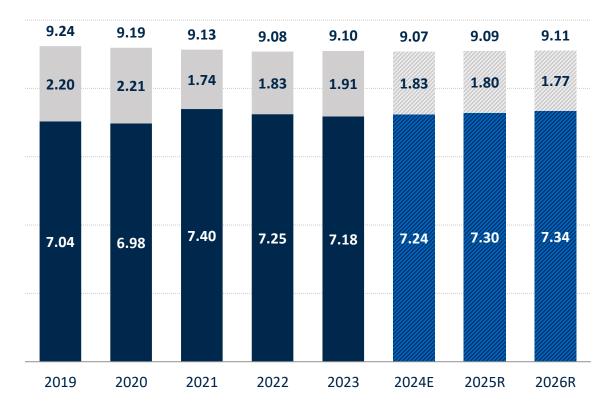


Veterans Affairs healthcare system is stable and has served more than 7M veterans annually over the last several years. The system is federally funded on an annual basis and services are provided at VA facilities or contracted providers.

VA Healthcare Characteristics		
Funding & Cadence	 VA healthcare is discretionary program, dependent on available appropriations Requested annually through Presidential fiscal year budget 	
Eligibility	 Eligibility based primarily on veteran status, categorized into 8 priority groups 	
Delivery System	FFSRate based on fee schedule, Medicare, or percent of billed charges	
Facility Type	Can either be provided by VA facilities or contracted providers through different programs	
Utilization	• FY 2023, VA provided care to ~7.2M veteran patients	
Labor & Facilities	 FY 2023, employ 433.7k full-time equivalent employees at ~1,765 VA facilities 	
Billing	 Veterans do not pay premiums for VA care Some veterans required to pay copayments for treatment of nonservice-connected conditions Veterans with significant service-connected disabilities exempt Authority to bill most insurers for non-service-connected care May authorize care in the community 	

Number Of Veterans Enrolled In VA Healthcare (M)

■ Patients ■ Veterans Enrolled, Not Receiving Care



340B Is Crucial For Hospitals And Other Providers, Requires Discounted Pharmaceutical Prices For Covered Entities



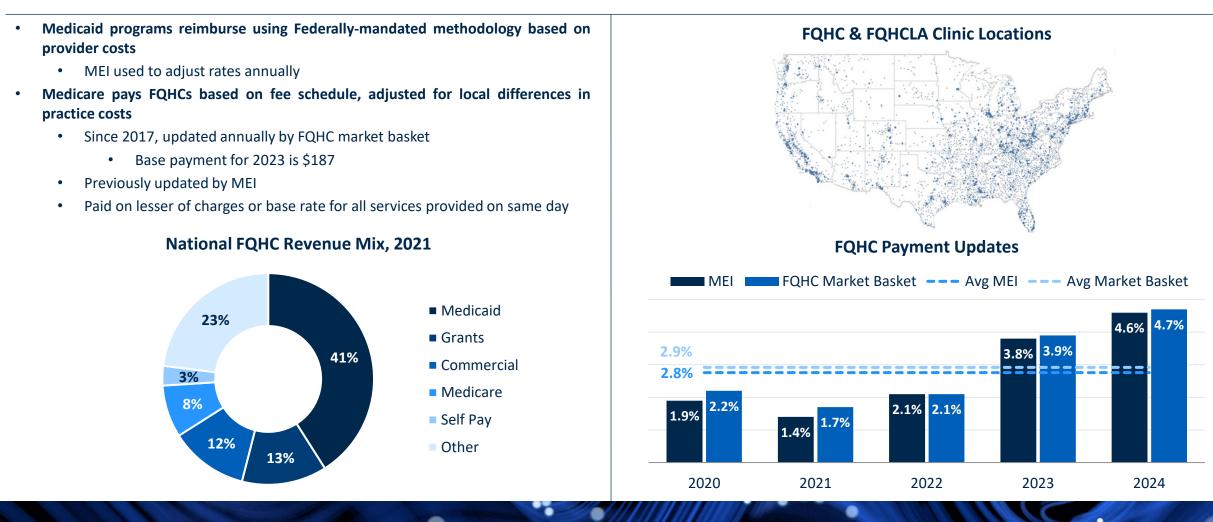
340B program enables certain healthcare providers and programs (covered entities) to purchase outpatient drugs at discounted prices and resell to Medicare and Commercial plans at full price.

Element	Description	% Of Spending On Outpatient Drugs By 340B CE Type, 2022
Definition	 Federally-mandated subsidy from drug manufacturers to covered entities 	(\$53.7B Total) 13% DSH
Purpose	• Allows CEs "to stretch scarce Federal resources as far as possible, reaching more eligible patients and providing more comprehensive services" to "at risk" populations	Child Hosp RRC CAH SCH
Pharmaceutical Manufacturers	 Required to participate and provide 340B pricing on all products if they participate in Medicaid 	78% FSCC Grantees
Covered Entities	• Eligible providers include certain Hospitals (Children's, Critical Access, Freestanding Cancer, DSH, SCH), FQHCs, AIDS clinics, Family Planning Providers, and other specialized clinics	340B Drug Pricing Program And Purchases By CEs (\$B) ■ Purchases at discounted 340B price Estimated purchases at invoice prices \$94
Ceiling Price	 Maximum amount manufacturer can charge CE for 340B covered outpatient drug Statutorily defined as AMP reduced by Unit Rebate Amount HRSA obtains AMP and URA data from CMS as part of Medicaid program reporting 	Discounted CAGR: 25.1% Invoice CAGR: 31.2% \$58 \$58 \$58 \$58 \$58 \$58 \$58 \$58 \$58 \$58

Federally Qualified Health Centers



Federally Qualified Health Centers (FQHCs) provide comprehensive primary care services to underserved populations and underserved regions – Medicaid and Medicare both reimburse for FQHC services.



Source: BRG analysis of Kaiser State Indicator Data and CMS Medicare Economic Index- Four-Quarter Moving Average Percent Change with Productivity Adjustment; Updates based on historical data though the second quarter of each previous year

PACE Is A Medicare-Medicaid Program Focused On Community-Based Care For The Elderly



Programs for All-Inclusive Care for the Elderly (PACE) offer comprehensive benefits in the community or in a PACE health center for people who would otherwise qualify for nursing home care.

Category	Description	
Overview	 PACE organizations provide comprehensive medical and social services to individuals living in the community PACE organizations have defined service areas 	
Enrollment	Enrollment in PACE is voluntary, and individuals may leave a PACE program at any time	
Eligibility	 Most participants are dually eligible for Medicare & Medicaid To qualify for PACE, an individual must be 55 or older Live in the service area of a PACE organization Need nursing home-level care Be able to live safely in the community with help from PACE 	
Coverage	 PACE provides care in the home, community, and the PACE center (an adult day health center), administered by an interdisciplinary team PACE benefits include, but are not limited to, all Medicare and Medicaid covered benefits 	
Reimbursement	 PACE providers receive monthly Medicare and Medicaid capitated payments for each enrollee Medicare enrollees that are not eligible for Medicaid pay monthly premiums equal to the Medicaid capitation amount, but no deductibles, coinsurance, or any other type of cost sharing 	



Regulatory & Research Agencies

Healthcare System Regulated & Delivered By Agencies & Departments



Beyond the elements of the healthcare system that provider coverage & payment for healthcare consumption are an array of administrative, regulatory and research agencies within HHS.

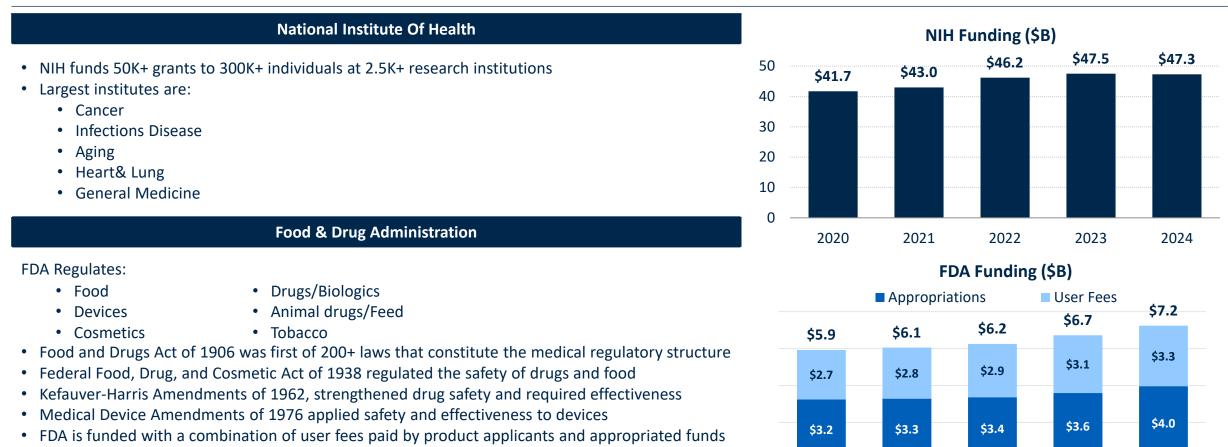
- HHS agencies administer grants (SAMSHA, HRSA), conduct research (NIH, ARQH, CDC), regulate products (FDA), enforce program integrity (HHS OIG, HHS OCR), and many perform several of these functions
 - Most significant of these functions are the FDA's regulation of drugs and devices, NIH's scientific research and the program integrity functions of the HHS OIG and HHS OCR

Role	Agency
Administer Grants	SAAMASA Substance Abuse and Mental Health Services Administration Health Resources & Services Administration
Conduct Research	National Institutes of Health Agency for Healthcare Research and Quality
Regulate Products	FDA U.S. FOOD & DRUG ADMINISTRATION
Enforce Program Integrity	CENTERS FOR MEDICARE & MEDICAID SERVICES

National Institute Of Health (NIH) & Food & Drug Administration (FDA)



NIH is made up of 27 Institutes and Centers focused on particular diseases or body systems; FDA regulates \$1 trillion worth of products each year.



• FDA has accelerated approval of generic drugs and biosimilars in recent years

HHS Office Of Inspector General (OIG) & Office For Civil Rights (OCR)



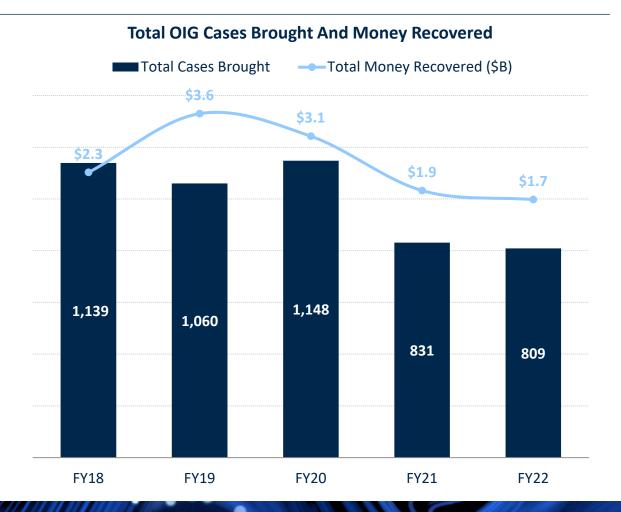
OIG investigates fraud and abuse in Medicare, Medicaid and more than 100 other HHS programs; OCR enforces Federal civil rights laws, conscience and religious freedom laws, HIPAA Privacy, Security, and Breach Notification Rules, and the Patient Safety Act and Rule.

Office Of Inspector General

- Largest inspector general's office in federal government
- Most of OIG's resources go toward Medicare and Medicaid oversight
- OIG deploys nationwide network of audits, investigations, and evaluations
 - · Generates recommendations for policymakers
 - Works with DOJ in development of case
- Each year OIG updates a 5-year strategic plan ("work plan") that delineates areas of program integrity focus
- OIG won or negotiated over \$5B from healthcare fraud cases during FY 2021, with \$1.9B returned to the federal government or private persons

Office For Civil Rights

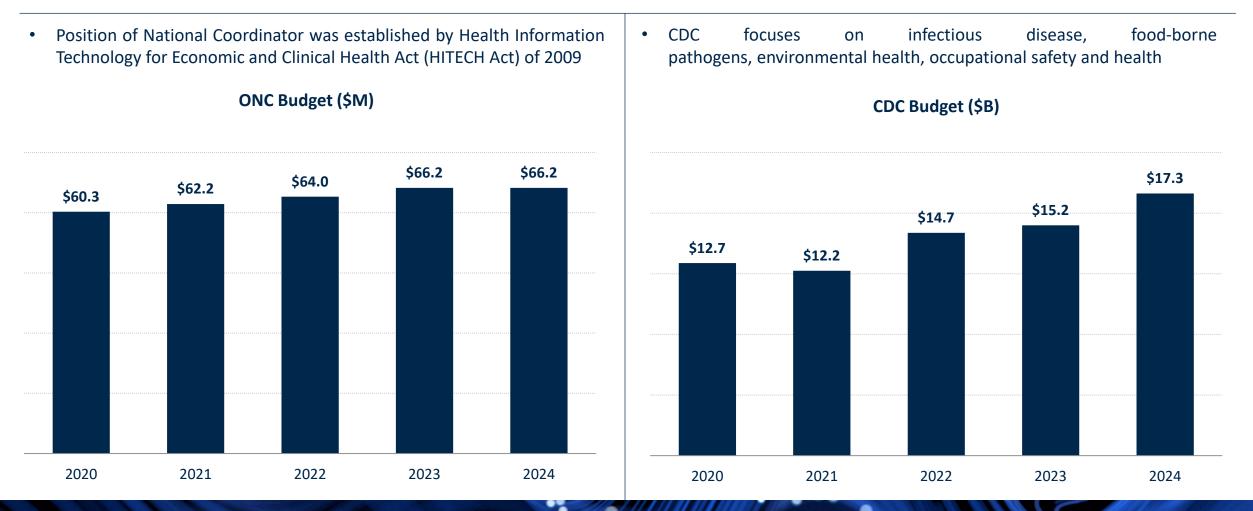
- Since 2003, OCR has investigated and resolved over 29,837 cases by requiring changes in privacy practices and corrective actions by, or providing technical assistance to, HIPAA covered entities and their business associates
- OCR has settled or imposed a civil money penalty in 126 cases resulting in \$134 million in fines
- OCR refers to DOJ for criminal investigation cases involving the knowing disclosure or obtaining of PHI
- As of 2022, OCR made 1,580 referrals to DOJ



HHS Office of the National Coordinator for Health Information Technology (ONC) & Centers for Disease Control and Prevention (CDC)



ONC supports the adoption of health information technology standards and interoperability; CDC's mission is to protect public health and safety through the control and prevention of disease, injury, and disability in the US and internationally.



Source: BRG analysis of CDC FY 2025 Congressional justification

Agency for Healthcare Research and Quality (AHRQ) & Substance Abuse and Mental Health Services Administration (SAMHSA)



AHRQ funds research and conducts research, primarily focused on quality outcomes. SAMHSA leads public health efforts to advance behavioral health.

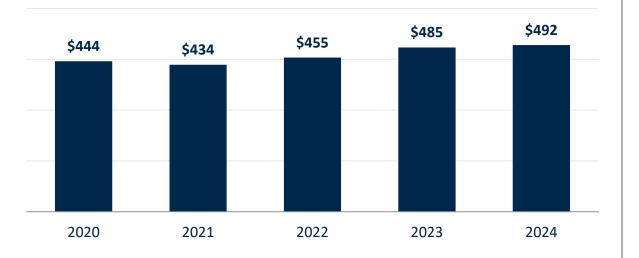
AHRQ creates tools/strategies to help providers deliver higher-value care

AHRQ Budget (\$M)

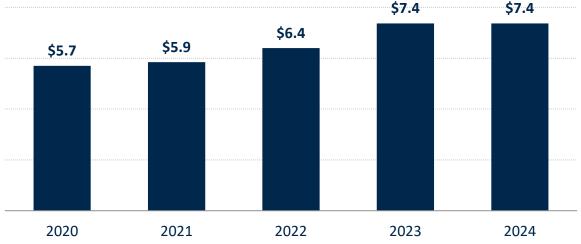
- AHRQ maintains healthcare databases
 - CAHPS, MEPS, HCUP, SRDR, USHIK

SAMHSA's goal is to reduce the impact of substance abuse and mental illness on America's communities

- SAMSHA administers grants to state and local government related to mental health and maintains a searchable online database and directory of mental health providers
- Conduct annual surveys including National Mental Health Services Survey to evaluate available services and utilization



SAMHSA Budget (\$B)





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